Date 3-27-79
Time 5:15 p.m.

WEST VIRGINIA LEGISLATURE

REGULAR SESSION, 1979

ENROLLED Committee substitute for

HOUSE BILL No. 1404

(By Mr. Speaker, Mr. Lee, + Mr. Tompkins)

Passed	March 8,	1979
In Effect	From	Passage

ENROLLED

COMMITTEE SUBSTITUTE

FOR

H. B. 1404

(By Mr. Speaker, Mr. See and Mr. Tompkins)

[Passed March 8, 1979; in effect from passage.]

AN ACT to amend article six, chapter twenty of the code of West Virginia, one thousand nine hundred thirty-one, as amended, by adding thereto a new section, designated section twentythree-b, relating to surface coal mining and reclamation operations and the surface effects of underground coal mining operations; setting forth legislative findings, declarations and purpose; authorizing the director of the department of natural resources and the reclamation commission to prepare proposed legislation and proposed rules and regulations to conform the state's statutory and regulatory requirements regarding mining activities with the federal surface mining control and reclamation act of one thousand nine hundred seventy-seven and any valid rule or regulation promulgated pursuant thereto or thereunder; requiring such director and reclamation commission to do such acts as may be required to assure that the state of West Virginia will timely assume exclusive jurisdiction over the regulation of surface coal mining and reclamation operations and the surface effects of underground coal mining operations in the state; requiring the director and the reclamation commission to submit such proposed lgeislation and proposed rules and regulations by a certain date to the joint committee on government and finance for its review of such proposed legislation and such proposed rules and regulations; requiring the joint committe on government and finance to report its recommendations with recommended legislation to the next session of the Legislature; expressing the intention of the Legislature to follow such recommendations and enact necessary legislation; providing that such proposed rules and regulations prepared by the director and the reclamation commission shall not become operative until made a part of an approved state program; providing that no state law or rule and regulation included in such state program shall be more stringent than or inconsistent with the requirements of the federal surface mining control and reclamation act or regulations promulgated pursuant thereto or thereunder; requiring the director to identify and report all existing statutes and rules and regulations more stringent than the federal act, including those which impair the competitive position of West Virginia coal and, if so, why they are reasonably necessary to state regulation; providing that if any provisions of federal law or rules and regulations regarding surface mining and reclamation or the surface effects of underground coal mining are amended, modified, affected or invalidated, the state program under which exclusive jurisdiction thereof is assumed shall be similarly applied and construed; and providing that expiration of expanded rule-making authority of the director and the reclamation commission under section twenty-three-a, article six, chapter twenty of the code shall not affect valid rules and regulations promulgated under such authority.

Be it enacted by the Legislature of West Virginia:

That article six, chapter twenty of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended by adding thereto a new section, designated section twenty-three-b, to read as follows:

ARTICLE 6. SURFACE MINING AND RECLAMATION.

- §20-6-23b. Legislative findings and purposes; expanded duties of director and reclamation commission; state program under the federal surface mining control and reclamation act of 1977.
 - 1 (a) The Legislature hereby finds and declares that the
 - 2 "Surface Mining Control and Reclamation Act of 1977," Pub-

3 lic Law 95-87, enacted by the Congress of the United States 4 and approved on the third day of August, one thousand nine 5 hundred seventy-seven, hereinafter in this section referred to as 6 the "federal surface mining act," establishes a nationwide pro-7 gram of environmental requirements relating to surface coal 8 mining operations and the surface effects of underground 9 coal mining operations; that the federal surface mining act was 10 intended in part to equalize the regulatory requirements among 11 the states relating to surface mining operations and the surface effects of underground coal mining operations and to ensure 12 13 competitive balance among producers and sellers of coal; that 14 the federal surface mining act provides for assistance to the 15 states in developing and implementing programs to achieve the purposes thereof; that nothing in this section shall be construed 16 17 as an expression of approval of or satisfaction with the federal 18 surface mining act or any rule or regulation promulgated pur-19 suant thereto or thereunder, so as to limit or affect any suit, 20 action or other proceeding brought to invalidate, set aside or 21 modify, in whole or in part, the federal surface mining act or 22 any rule or regulation promulgated pursuant thereto or there-23 under; that because of the diversity in terrain and climate and 24 biologic, chemical and other physical conditions in and among 25 areas subject to mining operations, the primary governmental 26 responsibility for developing, authorizing, issuing and enforc-27 ing regulations for mining and reclamation operations should 28 rest with the states; that the authority to regulate surface min-29 ing and reclamation operations in the state has already been 30 vested in the department of natural resources and the reclama-31 tion commission; that the laws and regulations of the state re-32 lating to mining and reclamation operations are in many in-33 stances at variance with the provisions of the federal surface 34 mining act and regulations promulgated pursuant thereto; that 35 under the federal surface mining act, and particularly section 36 five hundred three thereof, if the state desires to be the primary 37 governmental agency responsible for mining and reclamation operations in the state, it must submit to the secretary of the 38 39 United States department of interior by the third day of August, one thousand nine hundred seventy-nine, a state program which 40 demonstrates that the state has the capability of carrying out 41 the provisions of the federal surface mining act and meeting its 42

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purposes; that if a state program is approved pursuant to the 43 provisions of the federal surface mining act, the state will as-44 sume exclusive jurisdiction over the regulation of surface coal 45 mining and reclamation operations and the surface effects of 46 47 underground coal mining operations in the state; that if a state 48 program is not submitted to the secretary of the United States 49 department of interior by no later than the third day of Aug-50 ust, one thousand nine hundred seventy-nine, and is not there-51 after approved, the federal surface mining act provides that a federal program will be implemented in the state no later than 52 the third day of June, one thousand nine hundred eighty; and 53 that it would be in the best interest of this state for this state 54 rather than the federal government to have primary govern-55 mental responsibility for mining and reclamation operations 56 57 in this state.

(b) In view of the foregoing findings and declarations, it is the purpose of this section to authorize the director of the department of natural resources and the reclamation commission to undertake certain actions, including the preparation of proposed legislation and proposed rules and regulations as more specifically directed hereinafter; the submission of such proposed legislation and proposed rules and regulations to the joint committee on government and finance for its review; and obtaining the necessary approvals of such state program, all for the purpose of assuring that the state ultimately assumes exclusive jurisdiction of the regulation of surface coal mining and reclamation operations and the surface effects of underground coal mining operations in the state as contemplated under and permitted by the federal surface mining act: Provided, That no part of such state program shall require standards more stringent than or inconsistent with those contained in the federal surface mining act or any valid rule or regulation promulgated pursuant thereto or thereunder: Provided, however, That before any existing statute or rule or regulation which is or may be more stringent than those required by the federal surface mining act or any valid rule or regulation promulgated pursuant thereto or thereunder is changed or modified, the director shall, on or before the thirty-first day of May, one thousand nine hundred seventynine, identify and report (1) all existing statutes and rules and

regulations which are more stringent than the requirements of the federal surface mining act or any valid rule or regulation promulgated thereto or thereunder; (2) whether any such existing statutes and rules and regulations substantially impair the competitive position of West Virginia coal in the coal industry, and, if so, (3) why any such existing statutes and rules and regulations are reasonably necessary to the regulation of surface mining and reclamation or the surface effects of underground coal mining.

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(c) In addition to other powers, duties and authority of the director and the reclamation commission provided elsewhere in this code, the director and the reclamation commission, on or before the third day of August, one thousand nine hundred seventy-nine, shall prepare a state program for submission to the federal office of surface mining; submit such state program for approval as provided under the federal surface mining act; and do all such further acts as may be required to assure that this state will on or before the third day of June, one thousand nine hundred eighty, assume exclusive jurisdiction over the regulation of surface coal mining and reclamation operations and the surface effects of underground coal mining operations in the state as contemplated by the federal surface mining act: Provided, That no part of such state program shall require standards more stringent than or inconsistent with those contained in the federal surface mining act or any valid rule or regulation promulgated pursuant thereto or thereunder: Provided, however, That before any existing statute or rule or regulation which is or may be more stringent than those required by the federal surface mining act or any valid rule or regulation promulgated pursuant thereto or thereunder is changed or modified, the director shall, on or before the thirtyfirst day of May, one thousand nine hundred seventy-nine, identify and report (1) all existing statutes and rules and regulations which are more stringent than the requirements of the federal surface mining act or any valid rule or regulation promulgated thereto or thereunder; (2) whether any such existing statutes and rules and regulations substantially impair the competitive position of West Virginia coal in the coal industry, and, if so, (3) why any such existing statutes and rules and regulations are reasonably necessary to the regulation of surface

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- 125 (d) The state program required to be prepared pursuant to 126 the provisions of subsection (c) of this section or a proposal of 127 such program, shall be prepared and submitted to the joint 128 committee on government and finance no later than the thirty-129 first day of May, one thousand nine hundred seventy-nine. It is 130 the intention of the Legislature that the joint committee on 131 government and finance shall cause the proposed legislation and 132 the proposed rules and regulations submitted to it to be re-133 viewed to ensure compliance with the provisions of this section. 134 The director, the reclamation commission and the joint commit-135 tee on government and finance shall work together to ensure 136 that proper proposed legislation and proposed rules and regula-137 tions are developed and included in a comprehensive state pro-138 gram and that such state program is timely submitted for ap-139 proval as provided by the federal surface mining act. The joint 140 committee on government and finance may hold public hearings 141 where interested persons may comment upon any such pro-142 posed legislation and proposed rules and regulations.
 - (e) The joint committee on government and finance shall report to the next session of the Legislature on or before the fourteenth day of January, one thousand nine hundred eighty, its recommendations to ensure that the intent and purposes of this section are fulfilled, together with a draft of any legislation and rules and regulations necessary to effectuate its recommendations. It is the intention of the Legislature by enacting this section to enact legislation necessary to effectuate and carry out the intent and purposes of this section and specifically to grant to the director and the reclamation commission the authority to promulgate the proposed rules and regulations, if by so doing the comprehensive state program prepared as required by and in accordance with the provisions of this section will be finally approved as provided in the federal surface mining act.
 - (f) Notwithstanding anything to the contrary contained in this code, the proposed rules and regulations prepared pursuant to the provisions of this section shall not become operative in this state until such time as the state program of which they are a part shall have been approved by the secretary of

the United States department of interior and the state. pursuant to such approval, has assumed exclusive jurisdiction over the regulation of surface coal mining and reclamation operations and the surface effects of underground mining oper-ations as provided under the federal surface mining act. At the time such rules and regulations become operative, any rules and regulations theretofore promulgated by the director or the reclamation commission for the purpose of regulation of sur-face coal mining and reclamation operations or the surface ef-fects of underground coal mining operations in this state shall, to the extent that such prior rules and regulations are inconsis-tent with such operative rules and regulations approved pur-suant to the federal surface mining act, become inoperative. null and void and no longer of any force and effect in this state.

- (g) Notwithstanding any other provision of this code or any rule or regulation promulgated by the director or the reclamation commission, if the Congress or the United States department of interior or any final judicial action amends, modifies, affects or invalidates any provision of the federal surface mining act or any rule or regulation promulgated pursuant thereto or thereunder so as to change or eliminate deadlines, performance standards, procedural requirements or any other provision thereof, the applicable provisions of any state law, rule and regulation or program respecting surface mining and reclamation operations and the surface effects of underground coal mining operations shall be similarly applied and construed.
- (h) Any valid rules and regulations promulgated by the director or the reclamation commission under section twenty-three-a of this article and permits issued pursuant thereto shall not be affected in any way by the expiration of rule-making authority under section twenty-three-a.

Enr. Com. Sub. for H. B. 1404] 8
The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.
Chairman Senate Committee
Chairman House Committee
Originated in the House.
Takes effect from passage.
Clerk of the Senate
CaBlankershipe
Clock of the House of Delegates
MI Johnson
President of the Senate
Speaker House of Delegates
The within is officered this the 2?
day of, 1979.

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OFFICE OF THE GOVERNOR